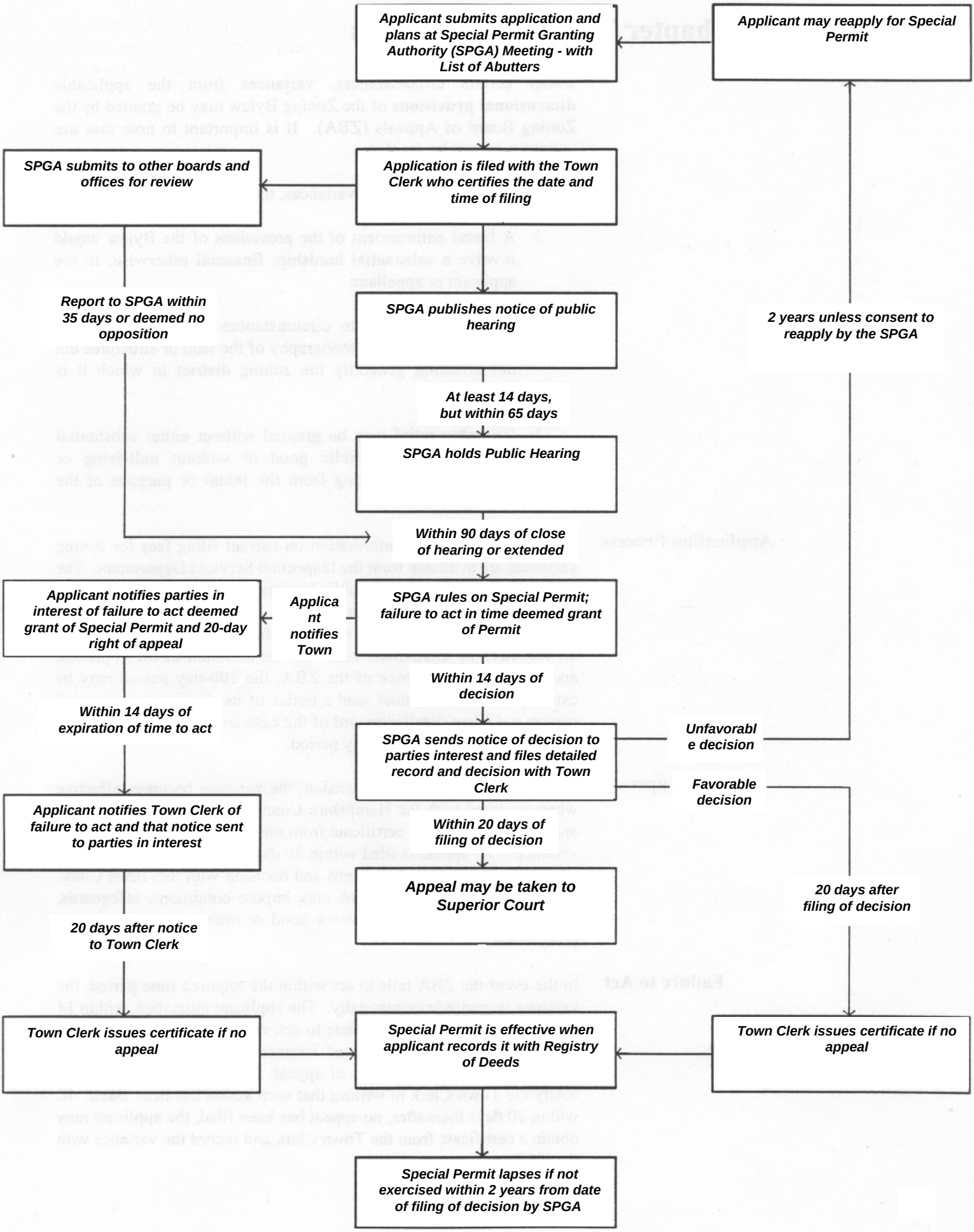SPECIAL PERMIT PROCESS